

Licensing Sub-Committee 22 July 2015

Time 11.30 am Public Meeting? YES Type of meeting Regulatory

Venue Committee Room 1 - Civic Centre, St Peter's Square, Wolverhampton WV1 1SH

Membership

Chair Cllr Alan Bolshaw (Lab)

Labour Conservative

Cllr Bishan Dass Cllr Patricia Patten

Quorum for this meeting is two Councillors.

Information for the Public

If you have any queries about this meeting, please contact the democratic support team:

Contact Linda Banbury, Democratic Support Officer

Tel/Email Tel: 01902 555040 Email: linda.banbury@wolverhampton.gov.uk Democratic Support, Civic Centre, 2nd floor, St Peter's Square,

Wolverhampton WV1 1RL

Copies of other agendas and reports are available from:

Website www.wolverhampton.moderngov.co.uk1 democratic.support@wolverhampton.gov.uk

Tel 01902 555043

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Some items are discussed in private because of their confidential or commercial nature. These reports are not available to the public.

Agenda

Part 1 – items open to the press and public

Item No. Title

- 1 Apologies for absence
- 2 Declarations of interest
- 3 Licensing Act 2003 Application for variation to a premises licence in respect of Baltic, 18-19 Bargate Drive (Pages 3 40)

[To consider a variation to a premises licence within a Cumulative Impact Zone]

4 Exclusion of press and public

To pass the following resolution:

That in accordance with section 100A (4) of the Local Government Act 1972 the press and public be excluded from the meeting for the following item of business as it involves the likely disclosure of exempt information falling within paragraph 3 of schedule 12A to the act relating to the business affairs of particular persons.

PART II - PRESS AND PUBLIC EXCLUDED

- 5 Deliberations and decision
- 6 Re-admission of press and public

PART I - ITEMS OPEN TO THE PRESS AND PUBLIC

7 Announcement of decision

CITY OF WOLVERHAMPTON C O U N C I L

Licensing Sub-Committee

22 July 2015

Report Title Licensing Act 2003 – Application for a

Variation of a Premises Licence in respect of

Baltic (Formerly Natalka), 18-19 Bargate

Drive, Wolverhampton WV6 0QW.

Classification Public

Wards Affected St Peters

Accountable Strategic

Director

Tim Johnson, Place

Originating service Licensing Services

Accountable officer(s) Rob Edge Section Leader (Licensing)

Tel 01902 55(0106)

Email rob.edge@wolverhampton.gov.uk

Recommendation for action or decision:

The Licensing Sub-Committee is requested to consider this application for a Variation of a premises licence within a Cumulative Impact Zone.

1.1 To submit for consideration by the Sub-Committee an application for a variation of a premises licence, within the Cumulative Impact Zone.

2.0 Background

- 2.1 An application has been received from the agent of the holder of the premises licence, Licensed Inn-Tuition on behalf of Karwan Ahmad in respect of Baltic {Formerly Natalka} 18-19 Bargate Drive, Wolverhampton WV6 0QW. A copy of the application is attached at Appendix 1.
- 2.2 It is the understanding of the licensing authority, that the application to vary this premises licence has been properly made. The statutory requirement to give notice of the application has also been complied with. The premises are located in the St Peters ward and a location plan is attached at Appendix 2
- 2.3 The premises are situated within a Cumulative Impact Zone. A copy of the policy and area which it covers is attached at Appendix 3
- 2.4 The current application was received on 8 June 2015 and is to change/add to current licensable hours to sell alcohol.
- 2.5 A copy of the current licence is attached at Appendix 4.
- 2.6 The following responsible authorities have been consulted on this application:
 - Licensing Authority
 - Environmental Health (Commercial)
 - West Midlands Police
 - West Midlands Fire Service
 - Planning
 - Social Services
 - Trading Standards
 - Local Health Board
- 2.7 Relevant representations have been received from:
 - Licensing Authority
 - West Midlands Police
 - Local Health Board
 - Environmental Health (Commercial)

Copies of the representations can be found at Appendices 5 - 8

2.8 The applicant, and all of those who have made representations, has been invited to attend the hearing.

3.0 **Policy Implications**

- 3.1 On 3 April 2015 the Statement of Licensing Policy was revised to give effect to the Cumulative Impact Policy (CIP) in four new areas of the city. This decision supported the view that the number, type and density of premises selling alcohol for consumption and/or Late Night Refreshment in areas within Wolverhampton City was causing problems of nuisance and disorder and therefore causing an adverse impact on the licensing objectives of prevention of crime and disorder and prevention of public nuisance.
- 3.2 The effect of this CIP is to create a **rebuttable** presumption that applications in respect of the sale or supply of alcohol and/or Late Night Refreshment for new Premises Licences, Club Premises Certificates or Provisional Statements and applications for variations of existing Premises Licences, Club Premises Certificates where the premises are situated in the Cumulative Impact Zone will be refused.
- 3.3 Essentially this means that applications that are likely to add to the existing cumulative impact will normally be refused, unless the applicant can demonstrate in their operating schedule that there will be no negative cumulative impact on one or more of the licensing objectives. (This policy does not act as an absolute prohibition on granting new licences in the Cumulative Impact Zones).
- 3.4 The premises are situated at 18-19 Bargate Drive, Wolverhampton WV6 0QW, which is within the Cumulative Impact Zone.
- 3.5 To rebut the presumption, explained in 3.3 above, the applicant is expected to demonstrate through their operating schedule and where appropriate with supporting evidence that the operation of the premises will not add to the cumulative impact already being experienced and not therefore have an adverse impact in the Licensing Objectives.

4.0 Legal implications

- 4.1 Part 4(1) of the Licensing Act 2003 states that a Licensing Authority must carry out its function under the Act with a view to promoting the Licensing Objectives, namely:-
 - (a) The prevention of crime and disorder;
 - (b) Public safety;
 - (c) The prevention of public nuisance;
 - (d) The protection of children from harm.
- 4.2 The general duties imposed on Licensing Authorities means proper consideration must be given to the Licensing Objectives when determining a premises licence application.
- 4.3 Regard shall be had to guidance issued by the Secretary of State under Section 182 and Wolverhampton City Council's Licensing Policy Statement which includes a Cumulative Impact Policy.

- 4.4 Section 18 of the Licensing Act 2003 provides the Licensing Authority with the power to grant an application, subject to conditions, where appropriate
- 4.5 In order for the Cumulative Impact Policy to be relevant to this application the Sub-Committee
 - I. Should be satisfied it applies due to:
 - (a) Premises being located within the Cumulative Impact Zone;
 - (b) Licensable activity applied for at the premises is to include sale of alcohol or late night refreshment and is:
 - (c) The likelihood that the activity will have an impact on the crime and disorder or prevention of public nuisance licensing objectives.

And where the Cumulative Impact Policy is deemed to apply:

- II. Should refuse an application based upon the Cumulative Impact Policy unless sufficient evidence is produced, by the applicant, to rebut the presumption that a licence will not be granted or varied.
- 4.6 If the Sub-Committee are satisfied sufficient evidence has been produced to show the premises will not add to the Cumulative Impact already being experienced, the application should not be refused based upon Cumulative Impact Policy. [SH/09072015/O]
- 5.0 Human Rights and Equalities Implications
- 5.1 This report has human rights implications for both the premises licence holder and the residents from the local neighbourhood. Any of the steps outlined in Section 4 of this report may have financial implications for a licensee's business and livelihood and/or may have impact upon the day to day lives of residents living in close proximity to the premises.
- 5.2 Article 8(i) of the European Convention of Human Rights provides that everyone has the right to respect for his/her private and family life and his/her home (which includes business premises). This right may be interfered with by the Council on a number of grounds including the protection of rights and freedoms of others. The First Protocol Article 1 also provides that every person is entitled to the peaceful enjoyment of his possessions and shall not be deprived of his possessions except in the public interest and conditions provided for by law. Members must accordingly make a decision which is proportionate to the hearing and endeavour to find a balance between the rights of the applicant, residents and the community as a whole.

6.0 Financial Implications

6.1 Councillors agreed fees and charges for this function on 21 January 2015; the fees are based on a cost recovery basis. The fee for this application is £190.00, and is non-refundable. [TK/09012015/H]

7.0 Environmental Implications

7.1 This report has environmental implications in that there is a potential for disturbance caused by patrons using the premises and nuisance caused by litter and waste originating from the premises.



[Insert name and address of relevant licensing authority and its reference number (optional)]

J45.00

Application to vary a premises licence under the Licensing Act 2003

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

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Part 2 – Applica	nt details			•	
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E-mail address (optional)					
Current postal address if different from premises address					
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Do you want the proposed variation to have effect as soon as possible?

If not do you want the variation to take effect from

If your proposed variation would mean that 5,000 or more people are expected to attend the premises at any one time, please state the number expected to attend

Please describe briefly the nature of the proposed variation (Please see guidance note 1)

QROCKEY DEMICATESTEN - BALTICA (FORMERLY KNOWN AS INATALIKA!

TO CHANGE ADD TO CURRENT LICENSABLE HOURS TO SELL AL COHOL.

PROPOSED HOURS ARE 06° WITH 00° (MIDNIGHT)



28. DAY AND

Part 4 Operating Schedule

Please complete those parts of the Operating Schedule below which would be subject to change if this application to vary is successful.

Provision of reg	Please tick 💆 y	es		
a)	plays (if ticking yes, fill in box A)			
b)	films (if ticking yes, fill in box B)			
c)	indoor sporting events (if ticking yes, fill in box C)			
d)	d) boxing or wrestling entertainment (if ticking yes, fill in box D)			
e)	live music (if ticking yes, fill in box E)			
f)	recorded music (if ticking yes, fill in box F)			
g)	performances of dance (if ticking yes, fill in box G)			
h)	anything of a similar description to that falling within (e), (f) o	r (g)		
	(if ticking yes, fill in box H)			
Provision of ent	ertainment facilities for:			
i)	making music (if ticking yes, fill in box I)			
j)	dancing (if ticking yes, fill in box J)			
k)	entertainment of a similar description to that falling within (i)	or (j)		
	(if ticking yes, fill in box K)			
Provision of late night refreshment (if ticking yes, fill in box L)				
Sale by retail of alcohol (if ticking yes, fill in box M)				
In all cases comp	olete boxes N, O and P			

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Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 8)

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Describe any additional steps you intend to take to promote the four licensing objectives as a result of the proposed variation:

a) General – all four licensing objectives (b,c,d,e) (please read guidance note 9)

TO REMAIN THE SAME AS CURRENT CONDITIONS.

(ATTACHED) - FXCEPT LICENSABLE HOLKS.

APPENIL,

b) The prevention of crime and disorder

TO REMAIN THE SAME AS CURRENT CONDITIONS

(AMACHED)_ EXCEPT LICENWARLE HOURS

c) Public safety

TO REMAIN THE SAME AS CURRENT CONDITIONS

(ATTACHED) - EXCEPT LICENSABLE HOVES

d) The prevention of public nuisance

TO REMAINTHE SAME AS CURRENT CONDITIONS,

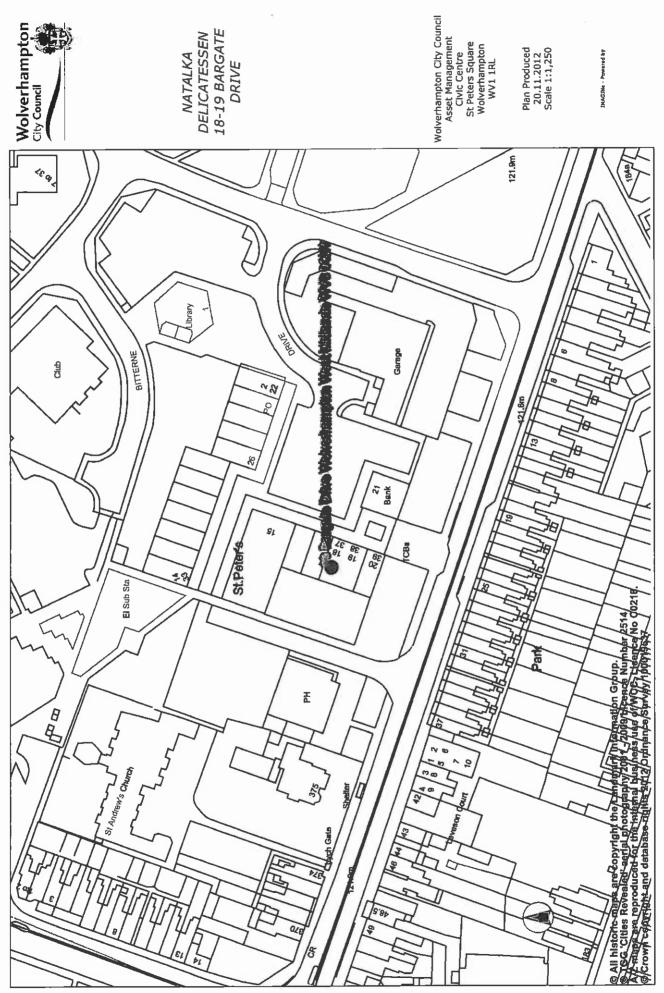
(ATTACHED) EXCEPT LICENSABLE HOLES

e) The protection of children from harm

TO REMAIN THE SAME AS QUERENT GNDMONS.

(ATTACHED) EXCEPT LICENABLE HOURS.

 I have sent copies of this application and the plan others where applicable I understand that I must now advertise my applic I have enclosed the premises licence or relevant p I understand that if I do not comply with the about the rejected 	ation art of it or explanation	
T IS AN OFFENCE, LIABLE ON CONVICTION TO STANDARD SCALE, UNDER SECTION 158 OF T A FALSE STATEMENT IN OR IN CONNECTION V	HE LICENSING ACT 2003 TO M	
Part 5 – Signatures (please read guidance note 10)		
signature of applicant (the current premises licence holeuthorised agent (please read guidance note 11). If signification what capacity. Signature	der) or applicant's solicitor or other on going on behalf of the applicant please s	duly state
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Jate		•••••
Capacity OWNEER		
Where the premises licence is jointly held signature of 2 tolder) or 2 nd applicant's solicitor or other authorised a gigning on behalf of the applicant please state in what consignature Date	gent (please read guidance note 12). If	ence f
Contact name (where not previously given) and address this application (please read guidance note 13) NN-TUI LICENSE 13 NN-TUI FROM OF THE RING'S LYHN NORFOLK PE32		1
Post town	Post code	
Telephone number (if any) 01553 630 993	07704656469	\dashv
If you would prefer us to correspond with you by e-ma		



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CUMULATIVE IMPACT POLICY

It is not proposed to set quotas for particular types of licences. Applications will be considered on their individual merit thus ensuring that the characteristics of the many different types of licensed activity are fully considered. If crime and disorder or general disturbance/nuisance does prove to be linked to the concentration of customers of licensed premises or activities in these or any other particular areas, then it may be necessary to seek controls over the issue of new licences through a 'Cumulative Impact Policy'.

It would first be necessary to establish that, because of the number and density of licensed premises in a particular area, there are exceptional problems of nuisance, disturbance and/or disorder outside or away from those licensed premises as a result of their combined effect. Where particular premises are identifiable as being responsible for the problems, action will be taken against them.

Before deciding whether to adopt a Cumulative Impact Policy, the Council must be sure that the imposition of individual conditions to particular premises would not solve the problem. The Council has a duty under Section 17 of the Crime and Disorder Act 1998 to do all that it reasonably can to prevent crime and disorder.

In the Guidance issued under the Act there are four steps specified to be followed in considering whether to adopt a Cumulative Impact Policy:

- Identification of serious and chronic concern from a responsible Authority or representatives of residents about nuisance or disorder.
- Assessment of causes.
- Where it can be demonstrated that disorder and nuisance is arising as a result of customers of licensed premises, identifying the area from which problems are arising and the boundaries of that area.
- Adopting a policy about future licence applications from that area.

The Licensing Committee will keep any Cumulative Impact Policy under review and modify or remove it, as considered appropriate.

As detailed above the Council recognises that because of the number of and density of licensed premises selling alcohol and/or Late Night Refreshment in particular areas there might be exceptional problems of nuisance, disturbance and/or disorder outside or away from those licensed premises as a result of their combined effect. In these cases it may be necessary to seek controls over the issue of new licences through a 'Cumulative Impact Policy'.

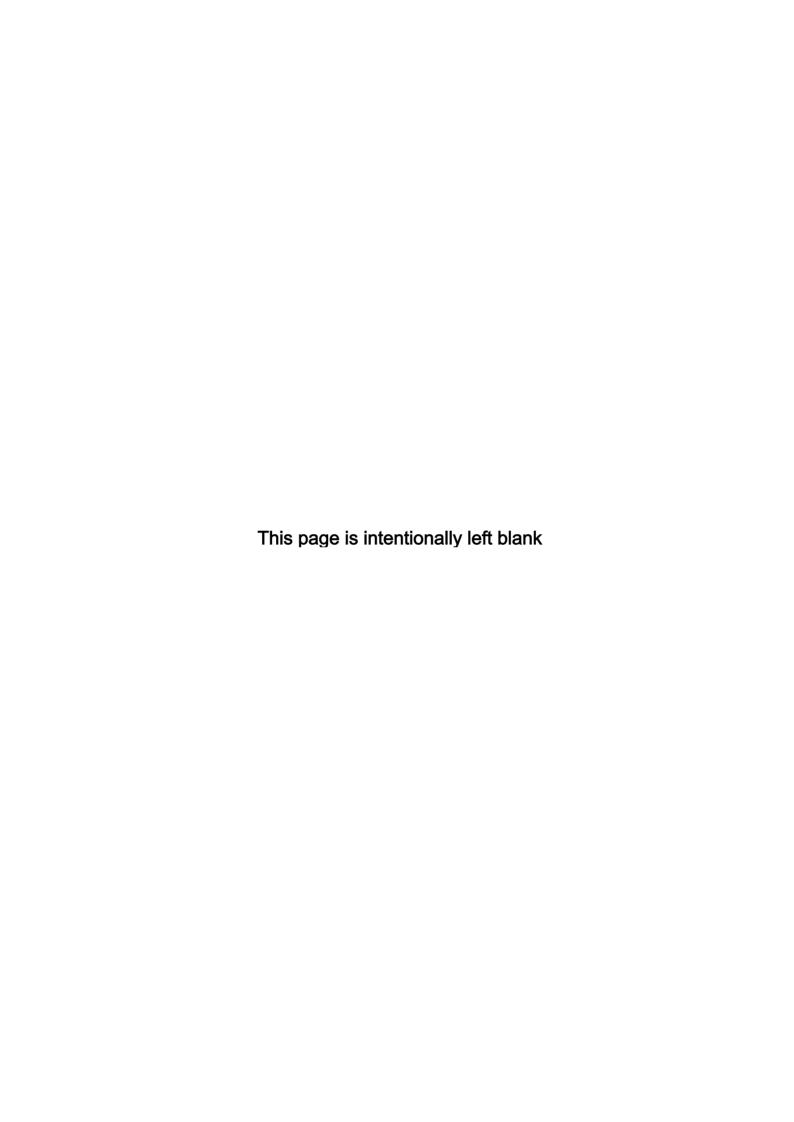
The Licensing Authority is now of the view that in these areas this is causing cumulative impact and designates these areas as Cumulative Impact Zones. The details of the policy specific to each area are described below.

The effect of the Cumulative Impact Policy is to create a **rebuttable** presumption that applications in respect the licensable activities detailed below for new Premises Licences, Club Premises Certificates or Provisional Statements and applications for variations of existing Premises Licences, Club Premises Certificates (where the modifications are relevant to the issue of cumulative impact for example increases in hours or capacity) where the premises are situated in one of the Cumulative Impact Zones will be refused.

To rebut this presumption the applicant would be expected to show through the operating schedule and where appropriate with supporting evidence that the operation of the premises will not add to the cumulative impact already being experienced. This policy does not act as an absolute prohibition on granting new licences in the Cumulative Impact Zones.

The Cumulative Impact Policy will not be used to revoke an existing licence or certificate and will not be applicable to the review of existing licences.





Premises Licence

Issued in accordance with The Licensing Act 2003

Name of Premises: Natalka Delicatessen

Address of Premises: 18-19 Bargate Drive

Whitmore Reans Wolverhampton WV6 0QW

Premises Licence Number: WN/15/01658/PRE – Variation of Premises DPS

Date of Last Update: 8th June 2015

1. Opening hours of the premises

Normal Hours Monday to Saturday 0900 to 2000 hours

Sunday 1000 to 1700 hours

Seasonal Variations: None **Non Standard Hours:** None

2. Licensable Activities authorised by the licence and the times the licence authorises the carrying out of these activities:

Sale/Supply of Alcohol off the premises

Monday to Saturday 0900 to 2000 hours Sunday 1000 to 1700 hours

Seasonal Variation None Non Standard Timing None

3. Name of the Designated Premises Supervisor if the sale of alcohol is involved

Karwan Ahmad dated as of 08/6/2015 Personal Licence Number: LEIPRS1920

Issues by Leicester City Council

4. Is access to the premises by children restricted or prohibited

Provision only as prohibited or restricted under the Licensing Act 2003

5. Name, (registered) address of the holder of the premises licence

Karwan Ahmad 51 Canonsleigh Road Leicester

LE4 2FU

Mandatory Licensing Conditions (Licensing Act 2003)

Mandatory conditions as required by the Act will apply to the licence.

It is the responsibility of the Premises Licence Holder and the Designated Premises Supervisor to ensure that they are conversant and compliant with all current mandatory conditions in relation the Licensing Act 2003.

Conditions consistent with the Operating Schedule

General

We demonstrate consideration for underage drinking, violent and anti social behaviour, crime and disorder, prevention and also for public safety and protecting children from harm. To promote all these objectives we are provided with the equipment (including CCTV systems, fire alarms, firefighting alarms and procedures necessary to reduce and control incidents of crime and disorder. We also provide all the required training procedures for our staff.

The prevention of crime and disorder

- CCTV operating inside the premises, where the images are retained for minimum of 30 days and can be provided in a viewable format upon request.
- Avoidance of irresponsible drink promotions
- Avoidance of supplying any alcohol products to customers being visibly under the influence of alcohol.
- Proof of age policy and challenge 25 policy will be applied
- There is no intention to provide drinking areas
- Use of signs to make people aware of CCTV operation

Public safety

- Provide the satisfactory means of escape in case of fire
- Use of fire action notices
- Fire fighting equipment and fire alarms installed in the premises
- First aid equipment available
- Adequate lighting in the absence of daylight

The prevention of public nuisance

We will not carry on any activities which may cause any nuisance to the people living, working and sleeping in vicinity (like f.e.noise, bad smells) and we will make an effort to keep our premises and neighbouring area clean and tidy and also ensure that any act of anti-social behaviour related to our premises will be monitored, reported (if we cant stop it ourselves) and pacified. We also do not intend to provide any place for alcohol consumption.

The protection of children from harm

- We are going to adopt Challenge 25 policy and policy of proof of age cards.
- We will be trying to protect children from exposure to strong language
- Staff allowed to sell alcohol is provided with APLH training
- We will always require the production of proof of age when alcohol is purchased by customers looking under 25 years of age
- All the spirits 40% or above will be located behind the counter

Conditions attached after a hearing by the Licensing Authority

18/12/2012

- 1. Evidential quality CCTV should be installed and maintained to a high standard, with images/recordings to be kept for 31 days and to be made available on request to anyone from a responsible authority. At any time, there should be at least one member of staff on duty who can use/download CCTV on request. CCTV should cover entry and exit points of the premises, areas where alcohol/money is served/taken and all areas to which the public have access.
- 2. 'Challenge 25' should be adopted, with clear and visible Challenge 25 signs at the premises and records of anyone refused service should be kept and made available to any responsible authority upon request.
- 3. Staff should be trained in drink/drugs awareness, in addition to underage and proxy sales, a record should be kept and made available and training should be completed every 12 months.
- 4. An incident book should be kept at the premises, in which should be recorded any incidents of crime and disorder. The book should be reviewed by senior management in association with the Designated Premises Supervisor. Any incidents of crime and disorder at the Premises should be reported by a staff member to the Police as soon as is reasonably practicable.
- 1. Sale of alcohol to be restricted to the following hours, in line with the opening hours:

0900 to 2000 hours - Monday to Saturday 1000 to 1700 hours - Sunday

Appeal 19/02/2013

1.No single lager, beer or cider can, or bottle, sales will be made at the premises when the can or bottle contains a liquid with an abv above 7%. Alcoholic beverages with an abv of 7% or less can be sold as single cans or bottles.

Plans

As submitted with application dated 11/10/2012 and retained by Wolverhampton City Council.



PRE1193 Baltic (formerly Natalka), 18-19 Bargate Drive, Whitmore Reans, WV6 0QW Variation

Rob,

On behalf of Environmental Health Commercial, I would like to put in representations in relation to this application.

As the premises are located within the Cumulative Impact Zone further information is required from the applicant in order to ascertain how the licensing objectives will be met. I will contact the applicant to give them an opportunity to further clarify and explain how these objectives will be achieved.

Regards

Stefan Polatajko Senior Officer

Tel. Office: 01902 550103

E-mail: Stefan.Polatajko@wolverhampton.gov.uk

Wolverhampton City Council



Baltic (formerly Natalka)

3 July 2015

Public Health would like to make representations to this application under the prevention of crime and disorder objective.

We do not support the request within the operating schedule to supply alcohol off the premises from 0600 hours until 0000 hours seven days a week.

The premises is situated within the cumulative impact zone in an area which has suffered from many on-going concerns raised by several public sector agencies in relation to alcohol misuse and street drinking issues.

I have outlined my representations with the applicant's representative however I cannot copy him in to this email as I am working from home and do not have his email address.

Kind regards

Michelle Smith Commissioning Officer Public Health



Baltic (formerly Natalka)

Dear All, 3 July 2015

Police wish to make representations to this application due to the fact it is situated in the Community Impact Zone of the Avion Centre. Representations will be sited under the licensing objectives of prevention of crime and disorder and public safety.

Kind Regards,

PC 1080 Mitch Harvey
Partnerships & Licensing Officer
Wolverhampton Central Police station



18-19 Bargate Drive, Whitmore Reans, WV6 0QW

I write on behalf of the Licensing Authority as a Responsible Authority to make formal representations to the above application for a variation to a premises licence at 18-19 Bargate Drive, Whitmore Reans, WV6 0QW.

The premises the subject of the application falls within the Avion Centre C.I.Z and as there is a rebuttable presumption that the variation application will be refused. The application will therefore be subject to determination by the Licensing Sub-Committee.

Representations are made under Crime and Disorder and Public Safety Licensing Objectives. I am currently in consultation with the applicant in order to address my concerns.

Regards

Elaine Moreton Section Leader - Licensing Tel. Office: 01902 555033

<u>E-mail: Elaine.Moreton@wolverhampton.gov.uk</u> Wolverhampton City Council

